

LOUISIANA DEPARTMENT OF INSURANCE JAMES J. DONELON COMMISSIONER

BULLETIN 2011-01 (REVISED AND REISSUED)

TO: ALL INSURERS, BROKERS, PRODUCERS AND OTHERS INVOLVED IN

SURPLUS LINES OR NONADMITTED INSURANCE IN LOUISIANA

FROM: JAMES J. DONELON, COMMISSIONER OF INSURANCE

RE: IMPLEMENTATION OF THE NONADMITTED AND REINSURANCE

REFORM ACT WITH RESPECT TO SURPLUS LINES INSURANCE IN

LOUISIANA

DATE: DECEMBER 6, 2023

Bulletin 2011-01 (Revised and Reissued) is being amended due to redesignated legal citations by the Louisiana Law Institute and to update contact information for the Louisiana Department of Insurance (LDI).

Bulletin 2011-01, originally issued on July 21, 2011, was revised and re-issued to address changes in state law subsequent to its issuance. Bulletin 2011-01 (Revised) includes the following specific revisions:

- Defines "surplus lines insurance" and provides for the types of surplus lines insurers provided for in Title 22 of the Louisiana Revised Statutes, pursuant to Act 193 of the 2015 Regular Session.
- Removes prior guidance regarding Louisiana's participation in the Nonadmitted Insurance Multi-State Agreement (NIMA), from which Louisiana withdrew on October 1, 2015, pursuant to Act 386 of the 2015 Regular Session.
- Removes prior guidance regarding the requirement for a producer to conduct a diligent search among admitted insurers prior to placing coverage with a surplus lines insurer. This requirement was repealed pursuant to Act 203 of the 2013 Regular Session.

Bulletin 2011-01 (Revised) outlined the effect of the Nonadmitted and Reinsurance Reform Act of 2010 ("NRRA"), PL 111-203, Title V, Subtitle B (§ 511 et seq.), July 21, 2010, 124 Stat. 1589 (15 U.S.C. § 8201 et seq.), on surplus lines or nonadmitted insurance in Louisiana. The effective date of the NRRA is July 21, 2011. The NRRA assigns regulatory and premium tax jurisdiction to the home state of the insured, as defined in the NRRA.

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Scope of the NRRA

As stated above, the NRRA assigns regulatory and premium tax jurisdiction to the home state of the insured as defined in the NRRA. 15 U.S.C. §§ 8201 (a) and 8202(a). The term "State" includes any State of the United States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, the Northern Mariana Islands, the Virgin Islands, and American Samoa. 15 U.S.C. § 8206(16).

The term "nonadmitted insurer" (A) means, with respect to a State, an insurer not licensed to engage in the business of insurance in such State; but (B) does not include a risk retention group, as that term is defined in section 2(a)(4) of the Liability Risk Retention Act of 1986 (15 U.S.C. 3901(a)(4)). 15 U.S.C. § 8206(11).

The term "nonadmitted insurance" means any property and casualty insurance permitted to be placed directly or through a surplus lines broker with a nonadmitted insurer eligible to accept such insurance. 15 U.S.C. § 8206(9). Louisiana law defines surplus lines insurance as "any property and casualty insurance in this state on property, risk, or exposure located or to be performed in this state, permitted to be placed through a licensed surplus lines broker with a surplus lines insurer." La. R.S. 22:46. Surplus lines insurer means "an approved unauthorized insurer, eligible unauthorized insurer, or domestic surplus lines insurers." La. R.S. 22:46. As used throughout Bulletin 2011-01 (Revised), surplus lines insurance shall also mean nonadmitted insurance unless the context indicates otherwise.

The NRRA makes the placement of surplus lines insurance subject to the statutory and regulatory requirements solely of the insured's home state. However, the NRRA does not preempt any state law, rule, or regulation that restricts the procurement of workers' compensation insurance or excess insurance for self-funded workers' compensation plans from a surplus lines insurer. 15 U.S.C. § 8202. In Louisiana, La. R.S. 23:1161 governs the procurement of surplus lines insurance for workers' compensation in certain circumstances. With regard to surplus lines insurance policies for which the home state of the insured is Louisiana, a surplus lines broker may only place a surplus lines insurance policy with a surplus lines insurer as defined in La. R.S. 22:46.

Subject to the NRRA, Louisiana will continue to maintain the above referenced voluntary list of nonadmitted insurers (white list). All foreign and alien surplus lines insurers must file with the LDI an application verifying eligibility as a surplus lines insurer. Foreign surplus lines insurers must include a certificate of compliance from its domiciliary state which clearly indicates the line or lines of insurance that the applicant is authorized to write in its domiciliary state, evidence of satisfaction of the capital and surplus requirements of the NRRA, and appropriate contact information. Alien surplus lines insurers must include a copy of the letter that advised the insurer of its placement on the NAIC Quarterly Listing of Alien Insurers, and appropriate contact information.

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The NRRA does not change the kinds of insurance that an insurer may write in the surplus lines insurance market and each state continues to determine the kinds of insurance, whether admitted or surplus lines, that an insurer may write in that state. Although the NRRA preempts certain state laws with respect to surplus lines insurance, the NRRA does not affect insurance written on Louisiana properties, risks, or exposures by insurers admitted in Louisiana.

The Home State of the Insured

Louisiana is the insured's home state if the insured's principal place of business is in Louisiana, or, in the case of a natural person, the insured's principal residence is in Louisiana. If Louisiana is the insured's home state, only Louisiana's requirements regarding the procurement of surplus lines insurance will apply. If Louisiana is the principal place of business or residence and 100% of the insured properties, risks, or exposures are outside of Louisiana, the insured's home state is the state that receives the greatest allocation of the insured's taxable premium for that surplus lines insurance contract. The NRRA defines "home state" at 15 U.S.C. § 8206(6).

Principal place of business means, with respect to determining the home state of the insured, (a) the state where the insured maintains its headquarters and where the insured's high-level officers direct, control and coordinate the business activities; or (b) if the insured's high-level officers direct, control and coordinate the business activities in more than one state, the state in which the greatest percentage of the insured's taxable premium for that insurance contract is allocated; or (c) if the insured maintains its headquarters or the insured's high-level officers direct, control and coordinate the business activities outside any state, the state to which the greatest percentage of the insured's taxable premium for that insurance contract is allocated.

Principal residence means, with respect to determining the home state of the insured, (a) the state where the insured resides for the greatest number of days during a calendar year; or (b) if the insured's principal residence is located outside any state, the state to which the greatest percentage of the insured's taxable premium for that insurance contract is allocated.

If more than one insured from an affiliated group are the named insureds on a single surplus lines insurance contract, Louisiana will be the home state for that contract if Louisiana is the principal place of business of the member of the affiliated group that has the largest percentage of premium attributed to it under such surplus lines insurance contract.

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Applicability

The laws and regulations of Louisiana will continue to apply to new and renewal surplus lines insurance policies with an effective date on or after July 21, 2011, and any modifications thereto, if Louisiana is the home state of the insured.

Premium Tax Allocation and Payment

The term "premium tax" means, with respect to surplus lines or independently procured insurance coverage, any tax, fee, assessment, or other charge imposed by a government entity directly or indirectly based on any payment made as consideration for an insurance contract for such insurance, including premium deposits, assessments, registration fees, and any other compensation given in consideration for a contract of insurance. 15 U.S.C. § 8206(12).

On and after July 21, 2011, the NRRA permitted only the insured's home state to require the payment of premium tax, fees, assessments, or other charges for surplus lines insurance.

License Requirements for Brokers

Only the insured's home state may require a surplus lines broker to possess a license to sell, solicit or negotiate surplus lines insurance with respect to a particular policy. 15 U.S.C. 8202(a) & (b). The term "surplus lines broker" means an individual, firm, or corporation which is licensed in a State to sell, solicit, or negotiate insurance on properties, risks, or exposures located or to be performed in a State with nonadmitted insurers. 15 U.S.C. § 8206(15). If Louisiana is the insured's home state, the surplus lines broker must possess a Louisiana surplus lines broker license.

The NRRA provides that Louisiana may not collect licensing fees for surplus lines brokers as of July 21, 2012, unless Louisiana participates in the NAIC's national insurance producer database or any other equivalent uniform national database. 15 U.S.C. §8203. Louisiana is a participant in the National Insurance Producer Registry (NIPR), which provides such a database, such that Louisiana will collect licensing fees for surplus lines brokers who operate in Louisiana.

Eligibility Requirements for Surplus Lines Insurers

The NRRA restricts the eligibility requirements a state may impose on a surplus lines insurer. A surplus lines broker may place surplus lines insurance with an insurer domiciled in a U.S. jurisdiction authorized to write such business in the state of domicile and that maintains minimum capital and surplus of \$15 million. Pursuant to the NRRA, a surplus lines broker may place business with a surplus lines insurer domiciled outside the U.S. when such insurer is on the Quarterly Listing of Alien Insurers maintained by the International Insurers Department of the NAIC. 15 U.S.C. § 8204.

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If there are any questions or concerns regarding Bulletin 2011-01 (Revised and Reissued), please contact the Deputy Commissioner for the Office of Licensing at (225) 342-0814, or electronically at public@ldi.la.gov.

Baton Rouge, Louisiana, this 6th day of December 2023.

JAMES J. DONELON

COMMISSIONER OF INSURANCE